

Napier City Council

Consultation Document *for the* 2016/17 Annual Plan



CITY OF
NAPIER



www.napier.govt.nz



Our consultation topics

Sustainable Capital Programme • Old Embankment Road Bridge • Anderson Park upgrade • Taradale Stormwater upgrade

A Mayor's perspective



We have much to look forward to over the coming year, and I'm glad to be able to present this Consultation Document to you.

With the amalgamation debate behind us, we head into 2016/17 with greater focus on what we want to achieve.

Some things haven't changed since last year's Long Term Plan process, but some have, and that is what we want to share with you. Your feedback will play an important part in our decision-making during the Annual Plan process.

To see what projects are in the pipeline refer to page 5 of this document where we have a brief update.

The Napier City Council is in an excellent financial position, and we continue to try to strike the right balance between maintaining our core activities, and meeting the needs of our diverse community in an affordable way.

We welcome your contributions to the process, and look forward to finding out what you think.


Bill Dalton
Mayor of Napier



Deputy Mayor
Faye White

Councillor
Mark Herbert

Councillor
Graeme Taylor

Councillor
Maxine Boag

Councillor
Michelle Pyke

Councillor
Roy Sye

Councillor
Annette Brosnan

Councillor
Tony Jeffery

Councillor
Kirsten Wise

Councillor
Keith Price

Councillor
Mark Hamilton

Councillor
Richard McGrath

Strategic direction

Our Vision

Over the next 10 years we will continue to grow and maintain a vibrant Napier which surpasses expectations and embraces new opportunities for all aspects of the city.

Our Mission

To provide the facilities and services and the environment, leadership, encouragement and economic opportunity to make Napier the best city in New Zealand in which to live, work, raise a family, and enjoy a safe and satisfying life.

Rates

The proposed 2016/17 rate increase of
3.59%
down from the Long Term Plan
indication of 4.2%

What's this document about?

This document is all about getting your feedback to help us make annual planning decisions that affect all of us. It sets out the consultation topics we need your feedback on and presents options.

The document also gives an overview of the impact of these issues on rates, debt and levels of service.

We have indicated the option we prefer and this has been included as part of our consultation, so you can see what impact these changes will have on rates, levels of service and debt.

This document also outlines key information about what we want to achieve through our Annual Plan, including the impact on our communities. You can find supporting information on our website: www.napier.govt.nz keyword: #annualplan2016

Our consultation topics

1. Sustainable Capital Programme
2. Old Embankment Road Bridge
3. Anderson Park upgrade
4. Taradale Stormwater upgrade

Supporting documents

We have the following documents available online that contain further details of what we are proposing to adopt in the Annual Plan or that support our ideas. To view, go to:

www.napier.govt.nz keyword #annualplan2016

- Assumptions
- Proposed Capital Plan
- Community Outcomes
- Proposed Financial Statements
- Fees and Charges including Food Act changes
- Groups of Activities
- Anderson Park Master Plan

User fees and charges

Several changes to our Fees and Charges have been made. The majority of these are small increases in line with inflation and the movement in the Producers Price Index (PPI). These include:

- new fees introduced to align with Council's functions under of the new Food Act 2014. The statement of proposal is included in the supporting information on our website;
- changes to some fees made under the Resource Management Act; and

Fees and charges are effective from 1 July 2016.

All fees and charges are inclusive of GST unless otherwise stated.

Other changes to existing fees and charges are included in the supporting information found on our website.

What's happening when?

APRIL	MAY	JUNE	JUNE
11	13	9-10	29
MONDAY	FRIDAY	THU/FRI	WEDNESDAY
Submissions open	Submissions close at 12 noon	Annual Plan Consultation Hearings	Annual Plan adopted

Sustainable Capital Programme

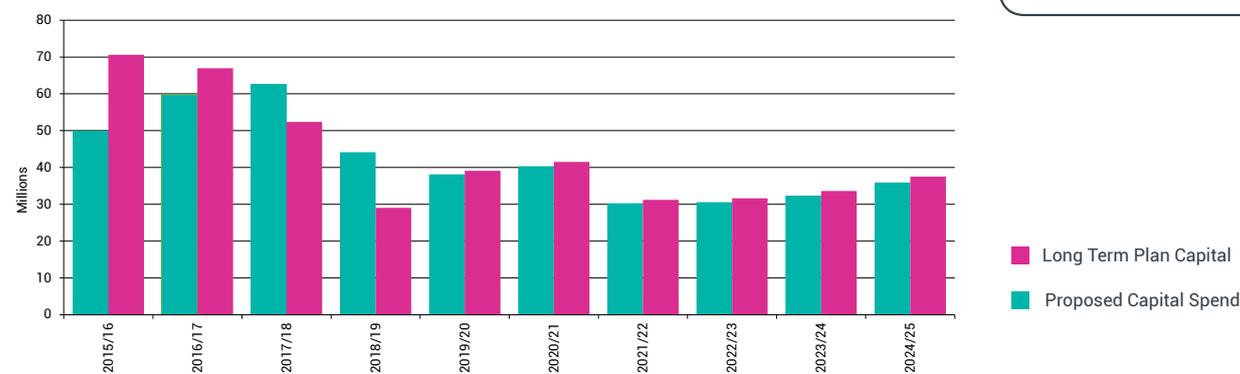
Each year we review the Capital Programme as part of the Annual Plan process. The review this year has identified that by changing the timing of some projects we are able to achieve a more sustainable work programme.

The 10 Year Capital Programme in the Long Term Plan has a level of projects in the first three years that is not within the capacity of contractors within the Hawke's Bay area. By moving a few projects further out in the programme it will be more sustainable for the community. Refer to the Major Capital changes table below.

The graph below gives an overview of the total dollar amount of capital projects that would be shifted in each of the indicated years.

Besides changing the timing of the rates funded projects, we have shifted some of the capital project works funded from our reserve funds (special funds) to later years. This gives us more flexibility to concentrate on the required Infrastructural Asset Renewal (IAR) programme for water supply, stormwater, sewerage and roading to make sure we focus the work programme in the right areas.

Actual inflation for 2016/17 was down on the BERL forecast used in the LTP resulting in lower proposed budgets across the Capital Plan.



Description	2015/16 \$000	2016/17 \$000	2017/18 \$000	2018/19 \$000	2019/20 \$000	2020/21 \$000	2021/22 \$000	2022/23 \$000	2023/24 \$000	2024/25 \$000
Proposed Capital Programme	50,014	59,714	62,820	44,157	38,139	40,359	30,294	30,585	32,355	35,907
Long Term Plan Capital Programme	70,593	66,952	52,352	29,026	39,109	41,478	31,207	31,624	33,601	37,495
Net Annual Movement	20,579	7,238	(10,468)	(15,131)	970	1,119	913	1,039	1,246	1,588

Cost

Decrease in total capital spend by \$9 million, mainly due to movement in inflation factors

Debt impact of capital expenditure

\$3.7m increase in the funding from loans

Ongoing costs?

Yearly maintenance already including our existing budgets

Supporting documents and links (check our website)

- Proposed Capital Programme

Major Capital changes to the Long Term Plan

Destination Playground: \$1.94m shifted from 2015/16 to 2016/17, to align with the proposed Anderson Park upgrade

Ahuriri Water Sports Facility: \$500,000 from 2015/16 & \$1.5m from 2016/17 moved to 2017/18 to allow for further planning and investigation

McLean Park: \$500,000 for a drop-in cricket pitch as part of our Sportsgrounds Development Project, identified as part of the McLean Park Review

Multi-use Velodrome: shift \$500,000 from 2015/16 and \$1.5m from 2016/17 to 2017/18

Transportation proposals: increase spend by \$590,000, for the provision of our share of the new HB Airport Ahuriri entrance cost

West Quay new carpark: \$1.4m shifted from 2015/16 to 2016/17 to align with detailed design plans and land purchase

Marine Parade redevelopment: move \$3.88m from 2015/16 to 2016/17 as a result of the postponed start date for the construction project due to finalising design

War Memorial Conference Centre: upgrade and strengthening, shift \$1.3m from 2015/16 to 2016/17

CBD parking project: shift \$484,000 from 2015/16 & \$1.993m from 2016/17 to 2017/18 based on planned work

Civic building upgrade: \$1.08m brought forward from 2017/18 to 2016/2017

The options

- Continue as per the original Long Term Plan 2016/17 capital programme.
- Complete the level of work that has been outlined in the proposed capital programme for 2016/17.

Our preferred option and why

Our preference is to spread the capital programme per the above graph. This will mean we can offer contractors a more sustainable work programme and be able to complete these projects in a timely manner

What do you think? Tell us what option you prefer.



Old Embankment Road Bridge

The old Embankment Road Bridge was constructed in 1917 to serve as a conjoined road/rail facility linking Napier with the north.

Since the early 1990s when Prebensen Drive was first formed this bridge was no longer needed and reduced to only foot and cycle traffic.

It has become a key link in the “Water Rides” pathways around Hawke’s Bay and the Ahuriri Estuary walkway.

A recent survey of the underside of the bridge has revealed that it has deteriorated significantly and if the bridge is to be retained substantial remedial work is required in the very near future.

At the same time that this “under bridge” remedial work is carried out it would be appropriate to clean up and repaint the top part of the bridge.

We’d also like to look at what material we can use for the deck surfacing, as the most lightweight material will help ensure the bridge’s longevity.

The total cost of this project is \$1.5m with \$900k being required in 2016/17 and balance due to be spent in 2017/18 additional loan servicing costs for the remaining \$616,000 will take effect from 2018/19.

Cost
\$900,000

Debt impact of capital expenditure
\$900,000 funded from loans

Ongoing costs?
\$2.51 per average ratepayer per year (loan servicing costs)

Change Level of Service?
There is no change to the level of service as this is a renewal

The options

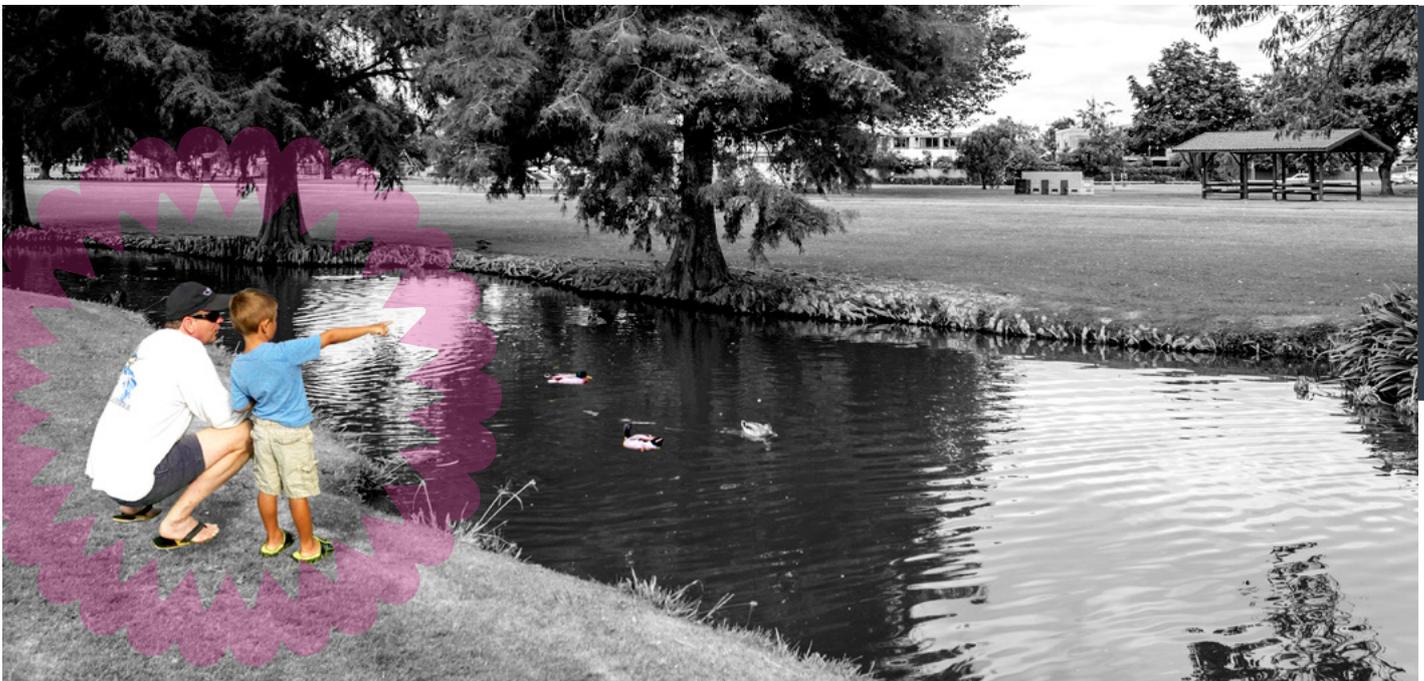
1. Do nothing - Without remedial work this bridge will eventually become unsafe, have to be closed to walkers and cyclists, and be removed due to the environmental sensitivity of the Ahuriri Estuary.
2. Removing the existing bridge and replace it with a more modern purpose built structure.
3. Repair the existing bridge and preserve its current appearance for future use as a walking and cycling link.

Our preferred option and why

Our preference is the repair of the existing bridge. This bridge at nearly 100 years old is a significant landmark and serves an important function for both walkers and cyclists. Removing the existing structure either once it has deteriorated to the point of being unsafe or to facilitate the replacement of the bridge would also be an expensive exercise. The sensitive environment in which it sits would have to be protected from any demolition work and the work itself would require a costly methodology because of the soft mud under the bridge.

Any replacement structure would be difficult and costly to build and until it was built the existing services using the current bridge would have to be supported on some form of temporary structure or completely re-routed to a new alignment.

What do you think? Tell us what option you prefer.



Anderson Park upgrade

You may have heard a Destination Playground is going to be constructed at Anderson Park.

It was one of the key consultation projects in our Long Term Plan process last year, and 71.3% of those who made submissions said yes, this is why we're going ahead with it.

This proposed upgrade will complement the Destination Playground. We'd like to upgrade the toilet/amenities block, and also look at other enhancements, such as upgrading the existing walkway network, connecting the three existing carparks, providing a cycling suitable pathway, installing fitness equipment, a multi-use ball court and water play area.

We're also interested in further planting, of native plants, fruit and nut trees, herbs and flowers, while maintaining the park's existing woodland vibe.

Anderson Park is a much loved facility which is free of charge. Existing users, schools, lessees and service clubs have helped create the plans for the Park's unique set of activities. The upgrade will ensure Anderson Park continues its strong community connection in the future.

Cost

\$1 million

Debt impact of capital expenditure

No impact to the debt levels. Cost of project will be funded from reserves

Ongoing costs?

\$5.97 per average ratepayer per year.
(For additional parks and reserves resourcing for the maintenance of the expanded Anderson Park facilities which includes staff and equipment)

Change Level of Service?

Increase level of service with new and improved facilities and supporting the destination playground

Supporting documents and links (check our website)

- Anderson Park Master Plan

The options

1. Install the Destination Playground and do no other upgrades.
2. Install the Destination Playground, upgrade the amenities only.
3. Install the Destination Playground and upgrade the amenities, gardens and grounds of Anderson Park.

Our preferred option and why

Our preference is to upgrade the amenities, gardens and grounds at the same time as the construction of the Destination Playground. We want to make the most of Anderson Park, and ensure it is not only a good park for Napier, but a great one for years to come.

What do you think? Tell us what option you prefer.



Taradale Stormwater upgrade

Since last September we've been rolling out a major upgrade of the Taradale stormwater system. It's part of the city wide stormwater network which we look after, comprising open drains, stormwater mains and pump stations - about three quarters of the city is reliant on pumped systems for stormwater drainage.

Upgrading the City's stormwater network is ongoing as determined in the Asset Management Plan. The focus of this project is to reduce the flooding that Taradale and Greenmeadows suffer during severe weather.

Since this project started, we've moved away from constructing open drains to building enclosed box culverts, as they may cope better in the event of a sizable earthquake. This solution will cost an additional \$1.4 million and will require further preparatory work. The proposed commencement will be a year later.

The options

1. Continue with the value of work we outlined in the Long Term Plan - This may mean building different stages of the project within the current budget or building a shorter length of boxed culvert. Building different stages may not reduce the risk of flooding in the short term.
2. Move \$1.6m from the 2016/17 financial year to 2017/18, and increase spending by \$1.4m, making a total of \$3m to be spent on the project in 2017/18.

Our preferred option and why

Move \$1.6m from the 2016/17 financial year to 2017/18, and increase spending by \$1.4m, making a total of \$3m to be spent on the project in 2017/18. We need to do some detailed modelling for this project but our initial assessment indicates this change in design solution is the right thing to do. It will, however, cost more than our original plan, which is why we need an extra \$1.4m.

Cost

\$1.4 million

Debt impact of capital expenditure

\$6.2m funded from loans. This does not directly impact on rates. This includes the Long Term Plan spend plus the extra \$1.4m

Ongoing costs?

Yearly maintenance already included in our existing budgets

Change Level of Service?

Yes, this will further reduce the risk of flooding in the area

What do you think? Tell us what option you prefer.

Update on current works

Napier swimming pools

Last year we consulted with you on our draft aquatic strategy.

We received some great feedback, and since then we've received even more on aquatic issues, including whether Napier needs another 25 or 50 metre swimming pool. A study completed this year has looked at pool provision in Napier and indicates that we should look at adding swimming space to the Napier Aquatic Centre. This might mean adding lanes to the existing pools or demolishing the old 25m pool and replacing it with a brand new 25 or 50 metre pool. Such a pool could cost \$10m to \$20m to build depending on the type of facility constructed and how it is integrated to the rest of the complex. Total running costs will increase of course but not as much as that of a new stand-alone facility elsewhere.

In 2016/17 a business case on whether our city needs a pool like this will get underway. The business case will cover issues such as configuration, construction costs and funding sources.

\$1.5 million of the 2014/15 year end surplus has been earmarked for swimming pools.

Watch this space.

McLean Park

Drop in cricket wickets, a further upgrade of pitch lighting and practice facilities are part of a staged programme of work for McLean Park in 2016/17.

This work will enable us to compete for hosting rights for all forms of international cricket matches in the 2016/17 and 2017/18 seasons. It is part of the strategic plan for McLean Park to ensure it retains its value as a multi-purpose stadium.

The costs for the above capital projects are being funded from existing budgets that have already been identified in the Long Term Plan, so does not affect rates.

Events attraction

This funding has supported the Big Save Elite & U23 Road National Cycling Championships, which Napier is hosting until 2018, the NRL Storm-Dragons game, and coming up, the Air NZ Hawke's Bay International Marathon. Event funding has supported the Festival of Hockey, Horse of the Year, F.A.W.C. Food and Wine Classic, the Hawke's Bay A&P Show and Wine Awards, Hawke's Bay Arts Festival, and the Big Easy.

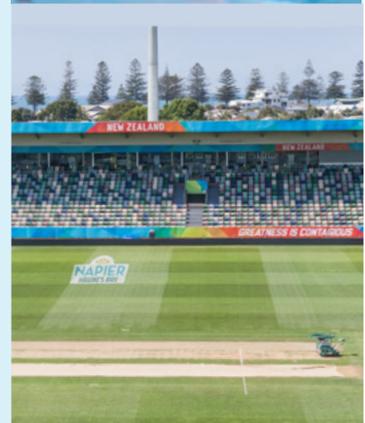
Napier cycling trails

After the Long Term Plan process was complete, central Government announced Urban Cycleways Programme funding, managed by NZTA, for Hawke's Bay. We're contributing approximately \$2.6m to the \$5.2m project extending Hastings iWay network into Napier. By 2019 we will have 36.5km more new on-road cycle lanes and off-road pathways.

CBD Infrastructure upgrade

We are continuing the upgrade of Hastings Street in the CBD which creates a more pedestrian friendly environment for shoppers and visitors to downtown Napier. This work is being done in conjunction with upgrading the CBD stormwater drainage as part of a long term plan to alleviate potential flooding issues through Napier including the CBD.

Starting in May, the next stage will continue the upgrade along Hastings Street from Emerson Street to Tennyson Street followed by stormwater works from Tennyson Street to Browning Street.





What do you think?

We would like to hear from you about the proposals in our Consultation Document for the Annual Plan 2016/2017.

To make a submission complete the form below or online:
www.napier.govt.nz keyword #annualplan2016

All submissions must be in writing. Please print using ink (not pencil) as this helps ensure that photocopies of your submission are easy to read. You may attach a more detailed submission on A4 sized paper if you wish. Your name and feedback will be public documents. All other personal details will remain private. Your submission will be included in the agenda for the Annual Plan hearing. This agenda will be available to the public. You may speak in support of your submission at the Annual Plan hearing in front of Council but you do not have to. If you want to speak at this hearing, please include a DAYTIME phone number for us to arrange a time for you to speak.



First name:

Last name:

Phone number (daytime):

Email:

Postal Address:

Are you submitting as an individual?

Or part of an organisation?

Organisation Name:

Title/Position:



How to have your say

Submissions can be made using this form or online

Online go to:
www.napier.govt.nz
keyword #annualplan2016

Postal
Complete the submission form on this page, pop it in an envelope with any supporting information and freepost it back to:

FREEPOST 172273
ANNUAL PLAN
2016/17 SUBMISSIONS
Napier City Council
Private Bag 6010
Napier 4142

Copies of the Consultation Documents are available at:

Napier City Council
Civic Building Reception
Level 1
231 Hastings Street
Napier

Napier Library
Station Street
Napier

Taradale Library
24A White Street
Taradale

1 Do you support our proposal to spread the capital programme to offer a more sustainable work programme? *Tick for yes*

1. Continue as per the Long Term Plan for 2016/17

2. Complete the proposed work programme for 2016/17

3. Other - please comment

Comments:

2 Do you support our proposal to repair the Embankment Road bridge?

1. Do nothing with the risk of the bridge becoming unsafe

2. Remove the existing bridge and replace with a new one

3. Repair the existing bridge

4. Other - please comment

Comments:

3 Do you support our proposal to upgrade Anderson Park's amenities and grounds?

1. Not to upgrade the park beyond the Destination Playground

2. Upgrade the amenities only

3. Upgrade amenities and grounds as outlined

4. Other - please comment

Comments:

4 Do you support our proposal to change the Taradale stormwater upgrade?

1. Continue with the original open drain as outlined in the long term plan

2. Put the project on hold in 2016/17 to complete detailed modelling work and to increase spend by \$1.4m

3. Other - please comment

Comments:

Do you have any other feedback?

I wish to present my submission in person at the Annual Plan hearing. Yes No

If you wish to speak at the hearing, we will contact you to arrange a time. (The Annual Plan hearings will be held on 9-10 June 2016)

ALL SUBMISSIONS MUST BE RECEIVED AT THE NAPIER CITY COUNCIL NO LATER THAN 12 NOON ON FRIDAY 13 MAY 2016

Return this form to:
FREEPOST 172273
Annual Plan
2016/17 Submissions
Napier City Council
Private Bag 6010
Napier 4142

